

METRO EAST PARK AND RECREATION DISTRICT,  
MADISON AND ST. CLAIR COUNTIES, ILLINOIS

FINANCIAL STATEMENTS

JUNE 30, 2022

## CONTENTS

---

|  | <u>PAGE</u> |
|--|-------------|
| <b>INDEPENDENT AUDITORS' REPORT</b>  | <b>3</b>    |
| <b>MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED</b>  | <b>6</b>    |
| <b>BASIC FINANCIAL STATEMENTS</b>  |             |
| <b>STATEMENT OF NET POSITION</b>   | <b>12</b>   |
| <b>STATEMENT OF ACTIVITIES</b>   | <b>13</b>   |
| <b>BALANCE SHEET - GOVERNMENTAL FUNDS</b>  | <b>14</b>   |
| <b>RECONCILIATION OF BALANCE SHEET TO THE STATEMENT OF NET POSITION</b>  | <b>15</b>   |
| <b>STATEMENT OF REVENUES AND EXPENDITURES AND CHANGES IN FUND<br/>    BALANCES - GOVERNMENTAL FUNDS</b>                          | <b>16</b>   |
| <b>RECONCILIATION OF THE STATEMENT OF REVENUES AND EXPENDITURES -<br/>    GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES</b>  | <b>17</b>   |
| <b>NOTES TO FINANCIAL STATEMENTS</b>   | <b>18</b>   |
| <b>SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -<br/>BUDGET (CASH BASIS) AND ACTUAL GENERAL FUND</b>        | <b>31</b>   |
| <b>NOTES TO SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND<br/>BALANCES BUDGET (CASH BASIS) AND ACTUAL GENERAL FUND</b> | <b>33</b>   |
| <b>SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS - UNAUDITED</b>   | <b>34</b>   |
| <b>SCHEDULE OF EMPLOYER CONTRIBUTIONS - UNAUDITED</b>  | <b>35</b>   |
| <b>SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS USED IN<br/>CALCULATION OF THE 2021 CONTRIBUTION RATE</b>                        | <b>36</b>   |

## Independent Auditors' Report

---

To the Board of Directors  
Metro East Park and Recreation District  
Madison and St. Clair Counties, Illinois

### Opinions

We have audited the accompanied financial statements of the governmental activities and the major fund of the Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois, as of and for the year ended June 30, 2022, and the related notes to the financial statements. These financial statements collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Metro East Park and Recreation District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Metro East Park and Recreation District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Metro East Park and Recreation District's ability to continue as a going concern for one year after the date that the financial statements are issued.

## **Auditors' Responsibility**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Metro East Park and Recreation District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Metro East Park and Recreation District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplemental Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6 through 11, budgetary comparison information on pages 31 through 33, Schedule of Changes in Net Pension Liability and Related Ratios on page 34, Schedule of Employer Contributions on page 35 and Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2021 Contribution Rate on page 36 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Kerber, Eck & Brackel LLP*

St. Louis, Missouri  
December 13, 2022

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS - UNAUDITED**  
**June 30, 2022**

---

As management of the Metro East Park and Recreation District (MEPRD), which is a State of Illinois enabled taxing district made up of the counties of Madison and St. Clair, we offer readers of the District's financial statements this narrative overview and analysis of the financial outlook of the District for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with the District's financial statements, which begin on page 11.

*Financial Highlights*

- As noted in the Statement of Activities, the District's overall financial position changed as shown in the net position increase from June 30, 2021 of \$1,282,200.
- As noted in the Statement of Net Position, net position for the governmental activities totaled \$32,390,725 with \$15,755,745 being invested in capital assets, \$327,890 being restricted for the Malcolm W. Martin Park property and \$2,154,064 for Scott-Troy / Woodland Trail, and \$14,153,026 in unrestricted net position.
- The MEPRD's cash and investments balance as of June 30, 2022, excluding restricted cash balances, was \$15,894,249 representing an increase of \$1,526,682 from June 30, 2021.
- Malcolm W. Martin Memorial Park was acquired by the District on June 7, 2005. Including the original donation of property, the Gateway Center of Metropolitan St. Louis, Inc. has donated in excess of \$16,500,000 to the District relating to the Park. A majority of the cash contributions were used for the construction of a Mississippi River Overlook, parking area, amphitheater, utility improvements, maintenance/security building and lighting improvements at the Park.

Listed below are the District's assets and deferred outflow of revenues at June 30, 2022, including a column noting changes (increases/decreases) from June 30, 2021:

|   | 2022                 | 2021                 | Increase/<br>(Decrease) |
|---|----------------------|----------------------|-------------------------|
| Other assets                                    | \$ 16,814,845        | \$ 15,200,865        | \$ 1,613,980            |
| Capital assets, net of accumulated depreciation | 15,755,745           | 16,083,606           | (327,861)               |
| Deferred outflow of resources                   | 182,462              | 209,666              | (27,204)                |
| Total assets and deferred outflow of resources  | <u>\$ 32,753,052</u> | <u>\$ 31,494,137</u> | <u>\$ 1,258,915</u>     |

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS - UNAUDITED**  
**June 30, 2022**

Listed below are the District's liabilities and deferred inflow of resources at June 30, 2022, including a column noting changes (increases/decreases) from June 30, 2021:

|  | 2022              | 2021              | Increase/<br>(Decrease) |
|--|-------------------|-------------------|-------------------------|
| Other liabilities                                  | \$ 41,623         | \$ 32,194         | \$ 9,429                |
| Net pension liability                              | 127,128           | 184,646           | (57,518)                |
| Long-term liabilities                              |                   |                   |                         |
| Accrued vacation pay                               | 61,885            | 55,671            | 6,214                   |
| Deferred inflow of resources                       | 131,691           | 113,101           | 18,590                  |
| Total liabilities and deferred inflow of resources | <u>\$ 362,327</u> | <u>\$ 385,612</u> | <u>\$ (23,285)</u>      |

Listed below is the District’s net position at June 30, 2022, including a column noting changes (increases/decreases) from June 30, 2021:

|                           | 2022                 | 2021                 | Increase/<br>(Decrease) |
|---------------------------|----------------------|----------------------|-------------------------|
| Net investment in capital | \$ 15,755,745        | \$ 16,083,606        | \$ (327,861)            |
| Restricted                | 2,481,954            | 2,823,086            | (341,132)               |
| Unrestricted              | 14,153,026           | 12,201,833           | 1,951,193               |
| Total net position        | <u>\$ 32,390,725</u> | <u>\$ 31,108,525</u> | <u>\$ 1,282,200</u>     |

As displayed below, the District's total revenues increased by \$1,193,228, expenses decreased by \$27,385 and the District's net position increased by \$1,282,200.

|                                   | 2022                 | 2021                 | Increase/<br>(Decrease) |
|-----------------------------------|----------------------|----------------------|-------------------------|
| <b>REVENUES</b>                   |                      |                      |                         |
| Program revenues                  |                      |                      |                         |
| Capital grants and contributions  | \$ 300,000           | \$ 21,954            | \$ 278,046              |
| General revenues                  |                      |                      |                         |
| Sales tax                         | 6,374,510            | 5,351,793            | 1,022,717               |
| Park rental income                | 701                  | 200                  | 501                     |
| Pension income                    | 11,724               | 8,838                | 2,886                   |
| Investment income                 | 61,599               | 172,521              | (110,922)               |
| Total revenues                    | 6,748,534            | 5,555,306            | 1,193,228               |
| <b>EXPENSES</b>                   |                      |                      |                         |
| Governmental activities           |                      |                      |                         |
| Cultural and recreation           | 5,466,334            | 5,493,719            | (27,385)                |
| Change in net position            | 1,282,200            | 61,587               |                         |
| Net position at beginning of year | <u>31,108,525</u>    | <u>31,046,938</u>    |                         |
| Net position at end of year       | <u>\$ 32,390,725</u> | <u>\$ 31,108,525</u> |                         |

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED**  
**June 30, 2022**

---

*Overview of the Financial Statements*

The discussion and analysis is intended to serve as an introduction to the MEPRD's basic financial statements. The MEPRD's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains a schedule of revenues, expenditures, and changes in fund balance - budget and actual, schedule of changes in net pension liability and related ratios, and schedule of employer contributions and accompanying notes as required supplementary information in addition to the basic financial statements themselves.

*Government-wide Financial Statements*

The government-wide financial statements are designed to provide readers with a broad overview of the MEPRD's finances, in a manner similar to a private sector business.

The Statement of Net Position presents information on all of the MEPRD's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the MEPRD is improving or deteriorating.

The Statement of Activities presents information showing how the MEPRD's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation or sick leave).

The government-wide financial statements report on the function of the MEPRD that is principally supported by intergovernmental revenues. The MEPRD's function is to provide an interconnecting system of parks and trails for the residents of Madison and St. Clair Counties, Illinois. The MEPRD is funded by a 1/10 cent sales tax in both counties for the purpose of establishing these goals. Fifty percent (50%) of the revenues of the sales tax collected is returned to the individual counties, based on their sales tax contributions to the District, the MEPRD retains the balance.

The government-wide financial statements can be found on pages 12 and 13 of this report.

*Fund Financial Statements*

A fund is a grouping of related accounts that is used to maintain controls over resources that have been segregated for specific activities or objectives. The MEPRD, like other state and local governments and districts, uses fund accounting to insure and demonstrate compliance with finance-related legal requirements. Currently, the MEPRD has only one fund type, namely a governmental fund.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED**  
**June 30, 2022**

---

*Governmental Fund*

The general fund is a governmental fund used to account for essentially the same function reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term *inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a district's near-term financing requirements.

The District maintains one general fund in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance. Because the focus of the governmental fund is narrower than that of the government-wide financial statements, it is useful to compare the information presented in the governmental fund with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between the governmental fund and *the governmental activities*. The basic governmental fund financial statements can be found on pages 14 through 17 of this report.

*Notes to the Financial Statements*

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 18 through 30.

*Supplementary Information*

The schedule of revenues, expenditures, and changes in the fund balance (budget and actual), schedule of changes in net pension liability and related ratios, and schedule of employer contributions and accompanying notes can be found on pages 31 through 36.

*Government-Wide Financial Analysis*

As noted earlier, net position may serve over time as a useful indicator of a district's financial position.

A large portion of the District's assets are cash and investments in certificates of deposit. The District uses these assets to provide grant funding to other governmental bodies within the confines of the two county area.

The Malcolm W. Martin Memorial Park and the related cash donations since June of 2005 are also a large portion of the District's assets.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED**  
**June 30, 2022**

---

*Fund Financial Analysis*

As noted earlier, the District uses fund accounting to insure and demonstrate compliance with finance-related legal requirements. The District's governmental fund is described below:

*Governmental Fund*

The focus of the District's governmental fund is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, *fund balance* may serve as a useful measure of a government's net resources available for spending for purposes at the end of a fiscal year.

As of the end of the current fiscal year, the District's governmental fund, which consists currently of one revenue source fund, reported an ending fund balance of \$16,773,222 which is \$1,604,551 more than the \$15,168,671 reported at June 30, 2021. The District's main source of revenue, once again, is currently the 1/10 cents sales tax. The fund balance primarily represents the accumulation of revenue, donated capital, and interest income in excess of expenditures. The fund balance is restricted for allowable program expenditures.

*Capital Asset and Debt Administration*

As of June 30, 2022, the District has total capital assets (Malcolm W. Martin Memorial Park and District property) totaling \$20,173,943 with allowed accumulated depreciation expense of \$4,418,198. See Note C in the financial statements for more detailed information.

*Long-Term Debt and Liabilities*

The District currently has no long-term debt. The District's long-term liabilities consist of net pension liability of \$127,128 and accrued vacation of \$61,885 at the end of the fiscal year, respectively. See Note D in the financial statements for more detailed information.

*Comparison of Budget to Actual Results*

Actual revenues exceeded budgeted revenues as the funding from the regional sales tax was larger than originally anticipated mostly related to a full year of an online sales tax from leveling the Playing Field for Illinois Retail Act, inflation, and sales tax revenue from recreational cannabis. Actual expenditures were less than budgeted expenditures mostly related to delays in grant projects and related grant payments due to COVID-19 and distribution/supply issues.

*Economic and Future Factors*

Record sales tax revenue was reflected during the entire FY22, except for the allocation month of April which was just below record levels. This new tax revenue began January 1, 2021, only to be received by MEPRD two to three months after it is collected by the Illinois Department of Revenue. The new sales tax revenue resulted in 20 to 40% increases for the individual allocation months ending FY22. Collectively, FY22 sales tax revenue ended with an approximate 25% increase compared to FY21.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS - UNAUDITED**  
**June 30, 2022**

---

MEPRD’s expenditures for FY22 remained below budget and reflected historical trends, as did expenditures for Malcolm W. Martin Memorial Park.

Similar to FY21, MEPRD allocated \$2,000,000 toward the FY22 Park and Trail Grant program. MEPRD also allocated \$300,000 toward the FY22 Community Planning Grant. MEPRD continues to partner with MCT on the closeout of the Troy-O’Fallon Trail project (a.k.a. the MCT Goshen Trail) and the development of the Formosa West Trail. MEPRD also continues a partnership with St. Clair County Transit District (SCCTD) for a trail extending from Front Street in East St. Louis to the McKinley Bridge Bikeway, currently known as the Metro-East Riverfront Trail.

Malcolm W. Martin Memorial Park’s FY22 budgeted revenue reflected \$300,00 from the Gateway Center of Metropolitan St. Louis for the year. Park permit income is expected to remain constant in FY22, i.e. following historical trends, as is park expenditures for the fiscal year.

*Contacting the MEPRD's Financial Management*

The financial report is designed to provide a general overview of the District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Executive Director, Metro East Park and Recreation District, 104 United Drive, Collinsville, Illinois 62234, or by phone at (618) 346-4905.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**STATEMENT OF NET POSITION**  
**June 30, 2022**

|  | <b>Governmental<br/>Activities</b> |
|--|------------------------------------|
| <b>ASSETS</b>                                    |                                    |
| Cash and cash equivalents, unrestricted          | \$ 6,374,326                       |
| Cash, restricted                                 | 327,890                            |
| Investments - certificates of deposit            | 9,519,923                          |
| Receivables                                      |                                    |
| Regional sales tax - net of County distributions | 581,154                            |
| Interest   | 8,129                              |
| Prepaid expenses                                 | 3,423                              |
| Capital assets                                   |                                    |
| Nondepreciable - land                            | 3,319,052                          |
| Depreciable, net of depreciation                 | 12,436,693                         |
| Total assets                                     | <u>32,570,590</u>                  |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>            |                                    |
| Deferred amounts related to pensions             | <u>182,462</u>                     |
| <b>LIABILITIES</b>                               |                                    |
| Accounts payable                                 | 41,623                             |
| Net pension liability                            | 127,128                            |
| Noncurrent liabilities due in more than one year |                                    |
| Accrued vacation pay                             | 61,885                             |
| Total liabilities                                | <u>230,636</u>                     |
| <b>DEFERRED INFLOWS OF RESOURCES</b>             |                                    |
| Deferred inflows related to pension              | <u>131,691</u>                     |
| <b>NET POSITION</b>                              |                                    |
| Net investment in capital assets                 | 15,755,745                         |
| Restricted for:                                  |                                    |
| Malcolm W. Martin Memorial Park                  | 327,890                            |
| Troy-O'Fallon / Woodland Trail                   | 2,154,064                          |
| Unrestricted                                     | 14,153,026                         |
| Total net position                               | <u>\$ 32,390,725</u>               |

The accompanying notes are an integral part of this statement.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**STATEMENT OF ACTIVITIES**  
**Year ended June 30, 2022**

---

| Function/Programs        | Expenses                      | Program<br>Revenues<br>Operating<br>Grants and<br>Contributions | Net (Expenses)  |
|--------------------------|-------------------------------|---|---|
|                          |                               |   | Revenues and Changes<br>in Net Position<br>Primary Government<br>Governmental Activities<br>Total |
| Governmental activities: |                               |   |   |
| Cultural and recreation  | \$ 5,466,334                  | \$ 300,000  | \$ (5,166,334)  |
|                          |                               |   |   |
|                          | General revenues:             |   |   |
|                          | Sales tax                     |   | 6,374,510   |
|                          | Investment income             |   | 61,599  |
|                          | Pension income                |   | 11,724  |
|                          | Park rental income            |   | 701   |
|                          |                               |   | <u>6,448,534</u>  |
|                          | Total general revenues        |   | 6,448,534   |
|                          |                               |   |   |
|                          | Change in net position        |   | 1,282,200   |
|                          |                               |   |   |
|                          | Net position at July 1, 2021  |   | <u>31,108,525</u>   |
|                          |                               |   |   |
|                          | Net position at June 30, 2022 |   | <u>\$ 32,390,725</u>  |

The accompanying notes are an integral part of this statement.



**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**RECONCILIATION OF BALANCE SHEET TO THE STATEMENT OF NET POSITION**  
**June 30, 2022**

---

|  |                      |
|--|----------------------|
| Fund balances of governmental funds  | \$ 16,773,222        |
| Capital assets of \$20,173,943, net of accumulated depreciation of \$4,418,198 used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. | 15,755,745           |
| Accrued vacation pay is considered a noncurrent liability and, therefore, is not reported in the governmental funds (see Note D).  | (61,885)             |
| Net pension liability, net of related deferrals, is not due and payable in the current period, and therefore, is not reported in the governmental funds.   | <u>(76,357)</u>      |
| Net position of governmental activities  | <u>\$ 32,390,725</u> |

The accompanying notes are an integral part of this statement.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES –**  
**GOVERNMENTAL FUNDS**  
**Year ended June 30, 2022**

|                                   | <b>General Fund</b> |                  |                      |
|-----------------------------------|---------------------|------------------|----------------------|
|                                   | MEPRD               | MMMP             | Total                |
| <b>REVENUES</b>                   |                     |                  |                      |
| Sales tax                         | \$ 6,374,510        | \$ -             | \$ 6,374,510         |
| Park rental income                | -                   | 700              | 700                  |
| Other grants                      | -                   | 300,000          | 300,000              |
| Interest income                   | 61,406              | 193              | 61,599               |
| Total revenues                    | <u>6,435,916</u>    | <u>300,893</u>   | <u>6,736,809</u>     |
| <b>EXPENDITURES</b>               |                     |                  |                      |
| Culture and recreation            |                     |                  |                      |
| Sales tax reimbursements          | 3,139,446           | -                | 3,139,446            |
| Grant payments                    | 749,179             | -                | 749,179              |
| Grant payments - Scott/Troy Trail | 374,823             | -                | 374,823              |
| Employee related expenses         | 300,714             | -                | 300,714              |
| Professional services             | 60,036              | 171,773          | 231,809              |
| State administration fee          | 95,618              | -                | 95,618               |
| Travel                            | 371                 | 51               | 422                  |
| Office expenses                   | 11,260              | 2,104            | 13,364               |
| Repairs and maintenance           | 92,782              | 45,981           | 138,763              |
| Utilities                         | 13,090              | 34,386           | 47,476               |
| Other special events/sponsorships | 8,001               | 3,325            | 11,326               |
| Insurance                         | 15,397              | 13,463           | 28,860               |
| Dues and subscriptions            | 458                 | -                | 458                  |
| Total expenditures                | <u>4,861,175</u>    | <u>271,083</u>   | <u>5,132,258</u>     |
| Net change in fund balance        | <u>\$ 1,574,741</u> | <u>\$ 29,810</u> | <u>1,604,551</u>     |
| <b>FUND BALANCE</b>               |                     |                  |                      |
| At July 1, 2021                   |                     |                  | <u>15,168,671</u>    |
| At June 30, 2022                  |                     |                  | <u>\$ 16,773,222</u> |

The accompanying notes are an integral part of this statement.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**RECONCILIATION OF THE STATEMENT OF REVENUES AND EXPENDITURES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**Year ended June 30, 2022**

---

|  |                            |
|--|----------------------------|
| Net change in fund balances for total governmental funds   | \$ 1,604,551               |
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. |                            |
| Depreciation expense   | (327,861)                  |
| Changes in accrued vacation pay reported in the Statement of Activities does not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.            | (6,214)                    |
| Changes in net pension liability and related deferrals are reported only in the Statement of Activities  | <u>11,724</u>              |
| Change in net position of governmental activities  | <u><u>\$ 1,282,200</u></u> |

The accompanying notes are an integral part of this statement.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

**NOTE A | SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois (District) (MEPRD) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting principles and financial reporting practices. The more significant of the government's accounting policies are described below.

*The Financial Reporting Entity*

The District operates under a Board of Directors form of government. The primary duty of the District is the development, operation and maintenance of a public system of interconnecting trails and parks throughout Madison and St. Clair Counties in Illinois. As required by generally accepted accounting principles, these financial statements present the District (the primary government).

The District has developed criteria to determine whether outside agencies with activities that benefit the citizens of the District should be included within its financial reporting entity. The criteria for including organizations within the District's reporting entity is financial accountability, as set forth in GASB Statement No. 14, and GASB Statement No. 61. Financial accountability is defined as either 1) appointment of a voting majority of the component unit's board and either the ability to impose will by the primary government or the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government or 2) the component unit is fiscally dependent on the primary government and there are potential financial benefits or burdens on the primary government. Based on these criteria, there are no component units in the reporting entity.

*Basis of presentation*

*Government-Wide and Fund Financial Statements*

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report financial information on the District as a whole. The effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, if any, which rely to a significant extent on fees and charges for support to external customers. Likewise, the primary government is reported separately from a certain legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

*Fund Financial Statements*

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The District has no proprietary funds or fiduciary funds. The District has no nonmajor funds.

The accounts of the District are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements. The District use only one category of fund, which is governmental.

*Governmental Fund Types*

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked monies (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds) and the servicing of general long-term debt (debt service funds). The following is the District's major governmental fund:

General Fund - The General Fund is the District's main operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

*Measurement Focus, Basis of Accounting, and Financial Statement Presentation*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues and additions are recorded when received and expenses and deductions are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Accordingly, revenue is recorded as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a fund liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Sales taxes, grant revenues and interest associated with the current fiscal period are all considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

*Cash and cash equivalents*

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

*Restricted cash*

Restricted cash represents amounts donated whose use is limited for the Malcolm W. Memorial Park.

*Investments*

The District's investments are considered to be certificates of deposit with original maturity of greater than three months from the date of acquisition and are stated at fair value.

*Receivables*

Amounts due from individuals, organizations or other governmental units are recorded as receivables at year-end. Receivables are shown net of an allowance for uncollectible accounts where applicable. Receivables are recognized for sales taxes, interest, and intergovernmental grants. Management has determined that all receivables are collectible and no allowance for doubtful accounts is necessary.

*Deferred Outflows/Inflows of Resources*

In addition to assets, the government-wide financial statements report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and thus, will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the government-wide financial statements report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position of fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then.

*Prepaid Expenses*

Payments made to vendors for services that will benefit periods beyond the date of this report are recorded as prepaid expenses.

*Capital Assets and Depreciation*

Capital assets which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges sidewalks, and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at estimated fair value at the date of donation.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant, equipment, and infrastructure of the primary government are depreciated using the straight-line method over the following estimated useful lives:

|   |          |
|---|----------|
| Buildings and permanent structures        | 75 years |
| Equipment (including pumps and fountains) | 50 years |
| Office equipment                          | 10 years |
| Trails                                    | 15 years |

*Compensated Absences (Accrued Vacation Pay)*

It is the policy of the District to permit employees to accumulate earned but unused vacation and sick time. Sick time is earned at a rate of 1 day per month and accumulated up to a maximum of 32.5 days. Accrued sick time has no cash value at the time of separation of employment. Vacation time earned at a rate of 2 weeks per year upon the employee's date of hire. Once the employee has reached 5 years of employment, vacation time is earned at a rate of 3 weeks per year until the employee reaches 10 years of service, at which point vacation is earned at a rate of 4 weeks per year.

All vacation is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only if they have matured, for example, as a result of employee resignation and retirements.

In accordance with the provision of GASB Statement No. 16, no liability is recorded for non-vested accumulating rights to receive sick pay benefits. However, a liability is recognized for the portion of accumulated sick leave benefits that are estimated to be taken as "terminal leave" prior to retirement.

*Equity Classifications*

Government - Wide Statements

Equity is classified as net position and displayed in three components:

Net investment in capital assets - Net investment in capital assets consist of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances (excluding unspent debt proceeds) of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Restricted net position consist of fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

Unrestricted - Unrestricted net position are all other assets that do not meet the definition of "restricted" or "net investment in capital assets".

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

*Fund Statements*

Governmental fund equity is classified as fund balance. In accordance with Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the District classifies governmental fund balance as follows:

Non-spendable - Includes fund balance amounts that cannot be spent either because they are not in spendable form or because legal or contractual requirements require them to be maintained intact.

Restricted - Includes fund balances with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments or, 2) law through constitutional provisions or enabling legislation.

Committed - Includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority. Fund balance amounts are committed through a formal action (resolution) of the District board. This formal action must occur prior to the end of the reporting period, but the amount of the commitment, which will be subject to the constraints, may be determined in the subsequent period. Any changes to the constraints imposed require the same formal action of the District board that originally created the commitment.

Assigned - Includes spendable fund balance amounts that are intended to be used for specific purposes that are not considered restricted or committed. Fund balance may be assigned by the District board taking action to assign amounts for a specific purpose. Assignments may take place after the end of the reporting period. As of June 30, 2022, the District does not have assigned funds.

Unassigned - Includes residual positive fund balance within the general fund which has not been classified within the other above-mentioned categories. Other governmental funds may report a negative unassigned fund balance should the total of nonspendable, restricted, committed, and assigned fund balances exceed the total net resources of the fund.

Instead of a formal fund balance policy addressing the order in which resources are to be used when amounts are available for expenditure, the District uses the default approach allowed by Governmental Accounting Standards Board Statement No. 54. Unless specifically identified, expenditures act to reduce restricted balances first, then committed balances, next assigned balances, and finally act to reduce unassigned balances. Expenditures for a specifically identified purpose will act to reduce the specific classification of fund balance that is identified.

*Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

**NOTE B | DEPOSITS AND INVESTMENTS**

The District is authorized by state statute and its investment policy to make deposits/investments in insured commercial banks, savings and loan institutions, obligations of the United States of America, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreement to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the highest classifications by at least two standard rating services, and the Illinois Funds Investment Pool. The District does not enter into any reverse repurchase agreements.

At year-end, the carrying amount of the District's deposits totaled \$16,222,139 and bank balances totaled \$16,231,646.

Reconciliation to the financial statements:

|                                 | <u>Deposits</u>             |
|---------------------------------|-----------------------------|
| Cash and cash equivalents       |                             |
| Cash                            | \$ 5,168,897                |
| Pooled investment               | <u>1,205,429</u>            |
| Total cash and cash equivalents | 6,374,326                   |
| Investments                     | 9,519,923                   |
| Restricted                      |                             |
| Cash                            | <u>327,890</u>              |
| Carrying amount                 | <u><u>\$ 16,222,139</u></u> |

*Inherent Rate Risk*

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District generally invests in certificates of deposit.

*Custodial Credit Risk*

Custodial credit risk for deposits is the risk that, in the event of the failure of a financial institution, a government will not be able to recover its investments or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Funds on deposit (checking accounts, money markets, etc.) in excess of FDIC limits must be secured by some form of collateral, witnessed by a written agreement and held at an independent - third party institution in the name of the District.

As of June 30, 2022, of the bank balances, \$10,188,213 was insured by the Federal Deposit Insurance Corporation (FDIC) and Securities Investor Protection Corporation (SIPC), and \$4,838,004 was covered by pledged collateral held in the District's name.

# Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois

## NOTES TO FINANCIAL STATEMENTS

The District's investment in the state investment pool is fully collateralized. The District maintains a separate investment account representing a proportionate share of the pool assets and its respective collateral; therefore no collateral is identified with each individual participant's account. The balance in the District's state investment pool as of June 30, 2022 was \$1,205,429.

### *Credit Risk*

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's state investment pool has earned Standard and Poor's highest rating (AAA).

### NOTE C | CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2022, was as follows:

|   | Beginning<br>Balances | Increases           | Decreases   | Ending<br>Balances   |
|---|-----------------------|---------------------|-------------|----------------------|
| Governmental activities                     |                       |                     |             |                      |
| Capital assets not being depreciated        |                       |                     |             |                      |
| Park assets                                 |                       |                     |             |                      |
| Land  | \$ 3,088,682          | \$ -                | \$ -        | \$ 3,088,682         |
| District assets                             |                       |                     |             |                      |
| Land  | 230,370               | -                   | -           | 230,370              |
| Total capital assets not being depreciated  | <u>3,319,052</u>      | <u>-</u>            | <u>-</u>    | <u>3,319,052</u>     |
| Capital assets being depreciated            |                       |                     |             |                      |
| Park assets                                 |                       |                     |             |                      |
| Buildings                                   | 2,249,555             | -                   | -           | 2,249,555            |
| Overlook                                    | 8,761,499             | -                   | -           | 8,761,499            |
| Fountains, pumps and equipment              | 2,951,240             | -                   | -           | 2,951,240            |
| District assets                             |                       |                     |             |                      |
| Office building                             | 1,552,840             | -                   | -           | 1,552,840            |
| Leaseholds improvements - trails            | 1,330,965             | -                   | -           | 1,330,965            |
| Office equipment                            | 8,792                 | -                   | -           | 8,792                |
| Total capital assets being depreciated      | <u>16,854,891</u>     | <u>-</u>            | <u>-</u>    | <u>16,854,891</u>    |
| Less accumulated depreciation for           |                       |                     |             |                      |
| Park assets                                 |                       |                     |             |                      |
| Buildings                                   | 423,038               | 32,642              | -           | 455,680              |
| Overlook                                    | 1,413,404             | 117,331             | -           | 1,530,735            |
| Fountains, pumps, and equipment             | 1,017,075             | 68,203              | -           | 1,085,278            |
| District assets                             |                       |                     |             |                      |
| Office building                             | 301,530               | 20,705              | -           | 322,235              |
| Leasehold improvements - trails             | 926,742               | 88,736              | -           | 1,015,478            |
| Office equipment                            | 8,548                 | 244                 | -           | 8,792                |
| Total accumulated depreciation              | <u>4,090,337</u>      | <u>327,861</u>      | <u>-</u>    | <u>4,418,198</u>     |
| Total capital assets being depreciated, net | <u>12,764,554</u>     | <u>(327,861)</u>    | <u>-</u>    | <u>12,436,693</u>    |
| Governmental activities capital assets, net | <u>\$ 16,083,606</u>  | <u>\$ (327,861)</u> | <u>\$ -</u> | <u>\$ 15,755,745</u> |

Depreciation expense was charged to functions/programs of the primary government as follows:

|                         |            |
|-------------------------|------------|
| Governmental activities |            |
| General government      | \$ 327,861 |

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

**NOTE D | LONG-TERM LIABILITIES**

The following is a summary of the changes in long-term liabilities for the year ended June 30, 2021:

| Description and Purpose  | Balance<br>July 1,<br>2021 | Additions | Deductions | Balance<br>June 30,<br>2022 | Due Within<br>One Year |
|--------------------------|----------------------------|-----------|------------|-----------------------------|------------------------|
| Primary Government       |                            |           |            |                             |                        |
| Compensated absences     |                            |           |            |                             |                        |
| Accumulated vacation pay | \$ 55,671                  | \$ 16,417 | \$ 10,203  | \$ 61,885                   | \$ -                   |

**NOTE E | DEFINED BENEFIT PENSION PLAN**

*Retirement Commitments*

Illinois Municipal Retirement Fund

*Plan Description*

The District's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The District's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at [www.imrf.org](http://www.imrf.org).

*Benefits Provided*

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriffs Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1st every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

**Employees Covered by Benefit Terms**

As of December 31, 2021, the following employees were covered by the benefit terms:

|          |          |
|----------|----------|
| Retirees | 1        |
| Inactive | 1        |
| Active   | <u>3</u> |
| Total    | <u>5</u> |

*Contributions*

As set by statute, the District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The District's annual contribution rate for calendar year 2021 was 16.05%. For the fiscal year ended June 30, 2022, the District contributed \$33,211 to the plan. The District also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

*Net Pension Liability*

The District's net pension liability was measured as of December 31, 2021. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

*Actuarial Assumptions*

The following are the methods and assumptions used to determine total pension liability at December 31, 2021:

|                           |                                      |
|---------------------------|--------------------------------------|
| Actuarial Cost Method     | Entry Age Normal                     |
| Asset Valuation Method    | Market Value of Assets               |
| Inflation Rate            | 2.25%                                |
| Salary Increases          | 2.85% to 13.75%, including inflation |
| Investment Rate of Return | 7.25%                                |

## Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois

### NOTES TO FINANCIAL STATEMENTS

|                |  |
|----------------|--|
| Retirement Age | Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2020 valuation according to an experience study from years 2017 to 2019.  |
| Mortality      | For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. |

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2021:

| Asset Class            | Target<br>Allocation | Return<br>12/31/2021 | Projected Returns/Risk |                       |
|------------------------|----------------------|----------------------|------------------------|-----------------------|
|                        |                      |                      | One Year<br>Arithmetic | Ten Year<br>Geometric |
| Equities               | 39.00%               | 24.89%               | 3.25%                  | 1.90%                 |
| International Equities | 15.00%               | 9.78%                | 4.89%                  | 3.15%                 |
| Fixed Income           | 25.00%               | -0.44%               | -0.50%                 | -0.60%                |
| Real Estate            | 10.00%               | 21.95%               | 4.20%                  | 3.30%                 |
| Alternatives           | 10.00%               | 46.46%               |                        |                       |
| Private Equity         |                      | N/A                  | 8.85%                  | 5.50%                 |
| Hedge Funds            |                      | N/A                  | N/A                    | N/A                   |
| Commodities            |                      | N/A                  | 2.90%                  | 1.70%                 |
| Cash Equivalents       | 1.00%                | 2.44%                | -0.90%                 | -0.90%                |
| Total                  | <u>100.00%</u>       |                      |                        |                       |

#### *Single Discount Rate*

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 1.84%, and the resulting single discount rate is 7.25%.

*Changes in System's Net Pension Liability*

Changes in the System's net pension liability for the year ended December 31, 2021, were as follows:

|   | Total Pension     | Plan Fiduciary    | Net Position      |
|---|-------------------|-------------------|-------------------|
| Balance, December 31, 2020                        | \$ 868,550        | \$ 683,904        | \$ 184,646        |
| Changes for the year:                             |                   |                   |                   |
| Service cost                                      | 19,287            | -                 | 19,287            |
| Interest  | 62,383            | -                 | 62,383            |
| Difference between expected and actual experience | 16,770            | -                 | 16,770            |
| Changes of assumptions                            | -                 | -                 | -                 |
| Benefit payments and refunds                      | (35,490)          | -                 | (35,490)          |
| Contributions - employee                          | -                 | 9,687             | (9,687)           |
| Contributions - employer                          | -                 | 34,552            | (34,552)          |
| Net investment income                             | -                 | 112,417           | (112,417)         |
| Benefit payments and refunds                      | -                 | (35,490)          | 35,490            |
| Other (net transfer)                              | -                 | (698)             | 698               |
| Net changes                                       | 62,950            | 120,468           | (57,518)          |
| Balance, December 31, 2021                        | <u>\$ 931,500</u> | <u>\$ 804,372</u> | <u>\$ 127,128</u> |

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate*

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

|                       | Discount Rate | Net Pension Liability (Asset) |
|-----------------------|---------------|-------------------------------|
| 1% decrease           | 6.25%         | \$ 271,724                    |
| Current discount rate | 7.25%         | 127,128                       |
| 1% increase           | 8.25%         | 11,346                        |

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

*Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions*

For the year ended June 30, 2022, the District recognized pension expense of \$21,487. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience                               | \$ 133,806                           | \$ 11,826                           |
| Changes of assumptions   | 19,953                               | 23,498                              |
| Net difference between projected and actual earnings on pension plan investments | 13,348                               | 96,367                              |
| Contributions after measurement date   | 15,355                               | -                                   |
|  | <u>\$ 182,462</u>                    | <u>\$ 131,691</u>                   |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending December 31,

|            |                  |
|------------|------------------|
| 2022       | \$ 3,059         |
| 2023       | (10,289)         |
| 2024       | 963              |
| 2025       | 8,684            |
| 2026       | 19,030           |
| Thereafter | <u>13,969</u>    |
|            | <u>\$ 35,416</u> |

*Payable*

At December 31, 2021, the District did not report any amount payable to IMRF.

**NOTE F | OTHER DISCLOSURES**

*Risk Management - Claims and Judgments*

Losses are covered by commercial insurance for the District's workers' compensation and general and property liability insurance coverage. There have been no significant reductions in insurance coverage during the fiscal year. Settlement amounts, if applicable, have not exceeded insurance coverage for the current year or the three prior years.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO FINANCIAL STATEMENTS**

---

*Committed Fund Balance - Grant Awards*

In fulfilling its creation purpose, the District periodically makes financial grants to governmental organizations within Madison and St. Clair Counties in Illinois. The District Board is responsible for reviewing grant applications and approving grant awards. The District has awarded, through board resolution, grants to various other governmental entities. The amount of grant payments outstanding is \$6,067,833.

In addition to the matching grant commitments, the District has also entered into an agreement with the St. Clair County Transit District (SCCTD) to help fund a new bike trail to be named the Riverfront Trail. The District committed to fund \$340,000 of engineering expenses and \$3,150,000 of construction expenses for the Riverfront Trail and plans to apply for grants to help cover these expenses. As of June 30, 2022, the District has \$243,823 of engineering expenses and \$3,150,000 of construction expenses committed.

*Gateway Center of Metropolitan St. Louis – Malcolm W. Martin Donation*

On June 6, 2005, the District received a significant donation of approximately 31.686 acres of land located in St. Clair County, Illinois, including improvements known as the "Gateway Geysler" and four other fountains, pumps and related equipment, which have been valued at \$6,441,276. In addition, the District received \$2,500,000 in "initial funds" for the continued operation and maintenance of the above property. The District receives additional periodic donations including \$300,000 during the year ended June 30, 2022. The District's obligations with regard to these donations are to maintain the property for use as a park and to use the funds provided solely for the maintenance of said property. The park is named "Malcolm W. Martin Memorial Park" as a memorial to Mr. Martin. Assets and liabilities related to the operation of the park are reported as restricted on the financial statements.

*Contingencies*

The District has received funding from state and federal grants in the current and prior years which are subject to audits by granting agencies. The District Board believes any adjustments that may arise from these audits will be insignificant to District operations.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**BUDGET (CASH BASIS) AND ACTUAL GENERAL FUND**  
**Year Ended June 30, 2022**

|   | <b>General Fund - MEPRD</b>  |              |   |
|---|------------------------------|--------------|---|
|   | Original and<br>Final Budget | Actual       | Actual Revenues/<br>Expenditures (Over)<br>Under Budget |
| <b>REVENUES</b>   |                              |              |   |
| Sales Tax   | \$ 4,900,000                 | \$ 6,270,966 | \$ 1,370,966  |
| Interest Income   | 90,000                       | 60,994       | (29,006)  |
| Total revenues  | 4,990,000                    | 6,331,960    | 1,341,960   |
| <b>EXPENDITURES</b>   |                              |              |   |
| Culture and recreation  |                              |              |   |
| Current   |                              |              |   |
| Sales tax reimbursements  | 2,413,250                    | 3,088,450    | (675,200)   |
| Grant payments  | 6,595,636                    | 749,179      | 5,846,457   |
| Grant payments - Scott/Troy Trail & Formosa West Trail  | 1,010,000                    | 374,823      | 635,177   |
| Employee relate expenses  | 291,000                      | 298,431      | (7,431)   |
| Professional services   | 63,500                       | 59,375       | 4,125   |
| State administration fee  | 73,500                       | 94,065       | (20,565)  |
| Travel  | 3,500                        | 371          | 3,129   |
| Office expenses   | 18,650                       | 11,260       | 7,390   |
| Repairs and maintenance   | 99,700                       | 91,684       | 8,016   |
| Utilities   | 19,000                       | 13,222       | 5,778   |
| Other special events/sponsorships   | 21,500                       | 8,001        | 13,499  |
| Insurance   | 16,800                       | 15,953       | 847   |
| Dues and publications   | 1,500                        | 458          | 1,042   |
| Contingency   | 15,000                       | -            | 15,000  |
| Total expenditures  | 10,642,536                   | 4,805,272    | 5,837,264   |
| Net increase (decrease) in fund balances  | \$ (5,652,536)               | \$ 1,526,688 | \$ 7,179,224  |
| <b>Reconciliation to Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds</b> |                              |              |   |
| Net increase in fund balances - above   |                              | \$           | 1,526,688   |
| Adjustments to reconcile increase in fund balances to   |                              |              |   |
| Net changes in fund balance   |                              |              |   |
| Increases (decreases) in assets which are not recorded using cash basis                                       |                              |              |   |
| Prepaid expenses  |                              |              | 556   |
| Receivables   |                              |              |   |
| Regional sales tax - net of County distributions  |                              |              | 52,548  |
| Accrued interest receivable   |                              |              | 412   |
| Increase in liabilities which are not recorded using the cash basis   |                              |              |   |
| Accounts payable  |                              |              | (5,463)   |
| Net changes in fund balance   |                              | \$           | 1,574,741   |

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**BUDGET (CASH BASIS) AND ACTUAL GENERAL FUND**  
**Year Ended June 30, 2022**

|   | <b>General Fund - MMMP</b>   |                  |   |
|---|------------------------------|------------------|---|
|   | Original and<br>Final Budget | Actual           | Actual Revenues/<br>Expenditures (Over)<br>Under Budget |
| <b>REVENUES</b>   |                              |                  |   |
| Gateway Center Donation   | \$ 300,000                   | \$ 300,000       | \$ -  |
| Permit Fees   | 1,000                        | 700              | (300)   |
| Interest Income   | 1,000                        | 193              | (807)   |
| Total revenues  | <u>302,000</u>               | <u>300,893</u>   | <u>(1,107)</u>  |
| <b>EXPENDITURES</b>   |                              |                  |   |
| Utilities   | 46,700                       | 34,386           | 12,314  |
| Repairs and maintenance   | 65,700                       | 42,411           | 23,289  |
| Insurance   | 14,000                       | 13,554           | 446   |
| Office expenses   | 6,300                        | 2,104            | 4,196   |
| Professional services   | 169,900                      | 171,368          | (1,468)   |
| Travel  | 500                          | 51               | 449   |
| Contingency   | 10,000                       | -                | 10,000  |
| Special events  | 17,000                       | 3,325            | 13,675  |
| Total expenditures  | <u>330,100</u>               | <u>267,199</u>   | <u>62,901</u>   |
| Net decrease in fund balances   | <u>\$ (28,100)</u>           | <u>\$ 33,694</u> | <u>\$ 61,794</u>  |
| <b>Reconciliation to Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds</b> |                              |                  |   |
| Net decrease in fund balances - above   |                              | \$               | 33,694  |
| Adjustments to reconcile decrease in fund balances to   |                              |                  |   |
| Net changes in fund balance   |                              |                  |   |
| Increases (decreases) in assets which are not recorded using cash basis                                       |                              |                  |   |
| Prepaid expenses  |                              |                  | 91  |
| Increases in liabilities which are not recorded using the cash basis  |                              |                  |   |
| Accounts payable  |                              |                  | <u>(3,975)</u>  |
| Net changes in fund balance   |                              | \$               | <u>29,810</u>   |

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**NOTES TO SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**BUDGET (CASH BASIS) AND ACTUAL GENERAL FUND**  
**Year Ended June 30, 2022**

---

**NOTE A | BUDGET AND BUDGETARY ACCOUNTING**

The district followed these procedures in establishing the budgetary data reported in the financial statements for the year ended June 30, 2022:

1. Prior to June 30, the Director prepared a budget which was distributed to the District Board for their review.
2. Formal Board adoption of the budget was on June 14, 2021.
3. No amendments were made to the budget subsequent to its approval.
4. Annual budgets lapse at the fiscal year end.

The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual presents a comparison of budgetary data to actual results. The District budgets on the cash basis.

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS - UNAUDITED**

| Calendar year ending December 31,   | LAST 10 CALENDAR YEARS (schedule to be built prospectively from 2014) |            |            |            |            |            |            |            |
|---|---|------------|------------|------------|------------|------------|------------|------------|
|   | 2021  | 2020       | 2019       | 2018       | 2017       | 2016       | 2015       | 2014       |
| Total Pension Liability   |   |            |            |            |            |            |            |            |
| Service Cost  | \$ 19,287   | \$ 18,544  | \$ 18,742  | \$ 16,577  | \$ 24,231  | \$ 23,364  | \$ 22,920  | \$ 24,279  |
| Interest on the Total Pension Liability                                   | 62,383  | 57,996     | 54,934     | 50,939     | 38,309     | 35,394     | 31,755     | 27,525     |
| Benefit Changes   | -   | -          | -          | -          | -          | -          | -          | -          |
| Difference between Expected and Actual Experience                         | 16,770  | 31,802     | 2,747      | 16,613     | 158,427    | (12,067)   | (6,435)    | (12,081)   |
| Assumption Changes  | -   | (13,182)   | -          | 26,477     | (24,527)   | (1,653)    | 753        | 17,921     |
| Benefit Payments and Refunds  | (35,490)  | (34,564)   | (33,629)   | (32,690)   | (15,734)   | -          | -          | -          |
| Net Change in Total Pension Liability                                     | 62,950  | 60,596     | 42,794     | 77,916     | 180,706    | 45,038     | 48,993     | 57,644     |
| Total Pension Liability - Beginning                                       | 868,550   | 807,954    | 765,160    | 687,244    | 506,538    | 461,500    | 412,507    | 354,863    |
| Total Pension Liability - Ending (a)                                      | \$ 931,500  | \$ 868,550 | \$ 807,954 | \$ 765,160 | \$ 687,244 | \$ 506,538 | \$ 461,500 | \$ 412,507 |
| Plan Fiduciary Net Position   |   |            |            |            |            |            |            |            |
| Employer Contributions  | \$ 34,552   | \$ 31,502  | \$ 23,827  | \$ 17,682  | \$ 22,785  | \$ 21,829  | \$ 21,652  | \$ 19,451  |
| Employee Contributions  | 9,687   | 9,064      | 7,556      | 8,078      | 10,032     | 9,716      | 9,405      | 9,108      |
| Pension Plan Net Investment Income  | 112,417   | 82,838     | 92,245     | (27,621)   | 59,625     | 26,223     | 1,880      | 19,951     |
| Benefit Payments and Refunds  | (35,490)  | (34,564)   | (33,629)   | (32,690)   | (15,734)   | -          | -          | -          |
| Other   | (698)   | 6,628      | 1,812      | 12,358     | 16,440     | (1,172)    | (24,402)   | (765)      |
| Net Change in Plan Fiduciary Net Position                                 | 120,468   | 95,468     | 91,811     | (22,193)   | 93,148     | 56,596     | 8,535      | 47,745     |
| Plan Fiduciary Net Position - Beginning                                   | 683,904   | 588,436    | 496,625    | 518,818    | 425,670    | 369,074    | 360,539    | 312,794    |
| Plan Fiduciary Net Position - Ending (b)                                  | \$ 804,372  | \$ 683,904 | \$ 588,436 | \$ 496,625 | \$ 518,818 | \$ 425,670 | \$ 369,074 | \$ 360,539 |
| Net Pension Liability/(Asset) - Ending (a)-(b)                            | \$ 127,128  | \$ 184,646 | \$ 219,518 | \$ 268,535 | \$ 168,426 | \$ 80,868  | \$ 92,426  | \$ 51,968  |
| Plan Fiduciary Net Position as a Percentage<br>of Total Pension Liability | 86.35%  | 78.74%     | 72.83%     | 64.90%     | 75.49%     | 84.04%     | 79.97%     | 87.40%     |
| Covered Valuation Payroll   | \$ 215,273  | \$ 201,417 | \$ 167,918 | \$ 179,517 | \$ 222,943 | \$ 215,920 | \$ 208,998 | \$ 202,391 |
| Net Pension Liability as a Percentage<br>of Covered Valuation Payroll     | 59.05%  | 91.67%     | 130.73%    | 149.59%    | 75.55%     | 37.45%     | 44.22%     | 25.68%     |

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS - UNAUDITED**

---

LAST 10 CALENDAR YEARS (schedule to be built prospectively from 2014)

| Calendar Year<br>Ending<br>December 31, | Actuarially<br>Determined<br>Contribution | Actual<br>Contribution | Contribution<br>Deficiency<br>(Excess) | Covered<br>Valuation<br>Payroll | Actual Contribution<br>as a % of Covered<br>Valuation Payroll |
|---|---|------------------------|--|---------------------------------|---|
| 2014                                    | \$ 19,450                                 | \$ 19,451              | \$ (1)                                 | \$ 202,391                      | 9.61%   |
| 2015                                    | 21,652                                    | 21,652                 | -                                      | 208,998                         | 10.36%  |
| 2016                                    | 21,830                                    | 21,829                 | 1                                      | 215,920                         | 10.11%  |
| 2017                                    | 22,785                                    | 22,785                 | -                                      | 222,943                         | 10.22%  |
| 2018                                    | 17,682                                    | 17,682                 | -                                      | 179,517                         | 9.85%   |
| 2019                                    | 23,828                                    | 23,827                 | 1                                      | 167,918                         | 14.19%  |
| 2020                                    | 31,502                                    | 31,502                 | -                                      | 201,417                         | 15.64%  |
| 2021                                    | 34,551                                    | 34,552                 | (1)                                    | 215,273                         | 16.05%  |

**Metro East Park and Recreation District, Madison and St. Clair Counties, Illinois**  
**SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS USED IN THE**  
**CALCULATION OF THE 2021 CONTRIBUTION RATE**

---

**Valuation Date:**

Notes Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

**Methods and Assumptions Used to Determine 2021 Contribution Rates:**

|                               |  |
|-------------------------------|--|
| Actuarial Cost Method         | Aggregate Entry Age Normal   |
| Amortization Method           | Level Percentage of Payroll, Closed  |
| Remaining Amortization Period | Non-Taxing bodies- 10-year rolling period. Taxing bodies (Regular, SLEP, and ECO groups): 22-year closed period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 17 years for most employers (five employers were financed over 18 years, one employer over 19 years, two employers over 20 years, three employers over 26 years, four employers over 27 years and one other was financed over 28 years).   |
| Asset Valuation Method        | 5-Year smoothed market; 20% corridor   |
| Wage Growth                   | 3.25%  |
| Price Inflation               | 2.50%  |
| Salary Increases              | 3.35% to 14.25% including inflation  |
| Investment Rate of Return     | 7.25%  |
| Retirement Age                | Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.   |
| Mortality                     | For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustments that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience. |

**Other Information:**

Notes: There were no benefit changes during the year.

\*Based on Valuation Assumptions used in the December 31, 2019 actuarial valuation.